

U.S. Department of the Treasury  
Financial Crimes Enforcement Network

**FinCENnews**

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### **Insurance Companies Required to Establish Anti-Money Laundering Programs and File Suspicious Activity Reports**

Under two final rules announced today by the Financial Crimes Enforcement Network (FinCEN), certain U.S. insurance companies are required to both establish anti-money laundering programs and file Suspicious Activity Reports. Insurance companies subject to these rules must establish an [anti-money laundering program](#) and start filing [Suspicious Activity Reports](#) 180 days after the date of the publication of the final rules in the Federal Register.

The final rules apply to insurance companies that issue or underwrite certain products that present a high degree of risk for money laundering or the financing of terrorism or other illicit activity. The insurance products subject to these rules include:

- permanent life insurance policies, other than group life insurance policies;
- annuity contracts, other than group annuity contracts;
- any other insurance products with features of cash value or investment features.

At minimum, insurance companies subject to the rule requiring an anti-money laundering program must establish a program that comprises four basic elements:

- A compliance officer who is responsible for ensuring that the program is implemented effectively;
- Written policies, procedures, and internal controls reasonably designed to control the risks of money laundering, terrorist financing, and other financial crime associated with its business;
- Ongoing training of appropriate persons concerning their responsibilities under the program; and
- Independent testing to monitor and maintain an adequate program.

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“These rules represent key steps in ensuring that the Bank Secrecy Act is applied appropriately to these businesses and in protecting the insurance industry from potential abuse by those seeking to launder money or finance terrorism or other illicit activity, said William J. Fox, Director of the Financial Crimes Enforcement Network. “The rules enhance the protection of the U.S. financial system generally, given that the characteristics of financial products, including certain insurance products, can make those products vulnerable to those seeking to launder money or finance terrorism or other illicit activity.”

### ***Anti-Money Laundering Program Requirement for Certain U.S. Insurance Companies***

Insurance agents and brokers are not required to have separate anti-money laundering programs. However, as an integral part of the insurance industry given their direct contact with customers, insurance agents and brokers must be integrated into an insurance company’s anti-money laundering program and monitored for compliance. An insurance company’s anti-money laundering program also must include procedures for obtaining relevant customer-related information for an effective program, either from its agents and brokers, or otherwise.

Importantly, an insurance company that is subject to the requirement to have an anti-money laundering program under another provision of the Bank Secrecy Act is not required to establish a duplicate program under this rule. For example, an insurance company may also be a registered broker-dealer in securities. However, the company should evaluate the extent to which its existing anti-money laundering program should be revised to appropriately address the risks of doing business in insurance products covered by this rule.

Under the USA PATRIOT Act, financial institutions that have an obligation to establish anti-money laundering programs are able to participate in the sharing of information between financial institutions concerning terrorist financing and/or money laundering. Once an insurance company subject to the final insurance company anti-money laundering program rule has established its anti-money laundering program, it may file a certification for purposes of Section 314(b) of the USA PATRIOT Act.

### ***Suspicious Activity Reports Filing Requirement for Certain U.S. Insurance Companies***

The requirement to identify and report suspicious transactions applies only to an insurance company, and not its agents or brokers. Insurance companies are required to obtain customer information from all relevant sources, including its agents and brokers, and to report suspicious activity based on such information.

A new Suspicious Activity Report form for insurance companies (FinCEN Form 108 – Suspicious Activity Report by Insurance Companies) will replace the procedure of checking the suspicious transaction box on Form 8300 (Report of Cash Payments Over \$10,000 Received in a Trade or Business). Consequently, it may be appropriate for an insurance company to file a Form 8300 as well as file FinCEN Form 108 when circumstances surrounding the receipt of cash are suspicious.

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Until FinCEN Form 108 is published and effective, insurance companies may use FinCEN Form 101 (Suspicious Activity Report by the Securities and Futures Industries) to report any suspicious transactions. The words “Insurance SAR” should be entered on the first line of the narrative section.

The threshold amount obligating an insurance company to report suspicious transactions that are conducted or attempted by, at, or through the institution is at least \$5,000 (whether in an individual transaction or in aggregate) in funds or other assets. This threshold amount is not limited to insurance policies whose premiums meet or exceed \$5,000; rather, it includes a policy in which the premium or potential payout meets the threshold. Nevertheless, insurance companies are encouraged to voluntarily file Suspicious Activity Reports, if appropriate. An insurance company that files a Suspicious Activity Report voluntarily is protected from civil liability to the same extent as a company filing a Suspicious Activity Report that is required under this final rule.

FinCEN is also issuing a series of [Frequently Asked Questions](#) that are designed to assist insurance companies in establishing their anti-money laundering and suspicious activity reporting programs. FinCEN will continue to issue additional guidance for this industry and will provide outreach and training about these and related issues. Financial institutions may also call the FinCEN Regulatory Helpline at 800-949-2732 for assistance.

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**Links:**

[Final Rule: Anti-Money Laundering Programs](#)

[Final Rule: Requirement to Report Suspicious Transactions](#)

[Frequently Asked Questions](#)